

# Independent Auditor's Report

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To the Reeve and Members of Council of Rocky View County:

## Opinion

We have audited the financial statements of Rocky View County (the "County"), which comprise the statement of financial position as at December 31, 2018, and the statements of operations, changes in net financial assets (debt), cash flows and the related schedules for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the County as at December 31, 2018, and the results of its operations and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

## Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are independent of the County in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

## Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

Those charged with governance are responsible for overseeing the County's financial reporting process.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Red Deer, Alberta

April 30, 2019

*MNP LLP*

Chartered Professional Accountants

**ROCKY VIEW COUNTY**  
**Statement of Financial Position**  
**As at December 31, 2018**

	2018 \$	2017 \$
<b>FINANCIAL ASSETS</b>		
Cash (Note 3)	3,663,603	-
Temporary investments (Note 2)	103,588,124	85,005,067
Receivables		
Taxes and grants in place of taxes (Note 4)	3,485,220	3,244,999
Trade and other receivables (Note 4)	13,050,685	9,163,208
Debt charges recoverable (Note 5)	646,752	700,892
	<u>124,434,384</u>	<u>98,114,166</u>
<b>LIABILITIES</b>		
Bank indebtedness (Note 3)	-	5,492,855
Accounts payable and accrued liabilities	11,479,897	8,106,173
Deposit liabilities	6,460,545	5,050,623
Deferred revenue (Note 6)	29,087,162	15,669,053
Employee benefit obligations (Note 7)	1,157,476	1,076,909
Landfill closure and post-closure costs (Note 17)	483,876	518,921
Long-term debt (Note 8)	53,340,042	54,681,047
Capital lease obligations (Note 9)	36,308	120,133
	<u>102,045,306</u>	<u>90,715,714</u>
<b>NET FINANCIAL ASSETS (DEBT)</b>	<u>22,389,078</u>	<u>7,398,452</u>
<b>NON- FINANCIAL ASSETS</b>		
Tangible capital assets (Schedule 2)	620,385,457	584,458,612
Resource asset	16,375,000	16,375,000
Inventory for consumption	1,455,505	1,948,337
Prepaid expenses	652,020	529,194
	<u>638,867,982</u>	<u>603,311,143</u>
<b>ACCUMULATED SURPLUS</b> (Schedule 1, Note 14)	<u>661,257,060</u>	<u>610,709,595</u>

*Commitments and contingencies - See Note 11 and 12*

*The accompanying notes are an integral part of these financial statements*

**ROCKY VIEW COUNTY**  
**Statement of Operations**  
**For the Year Ended December 31, 2018**

	Budget \$ (Note 21)	2018 \$	2017 \$
<b>REVENUE</b>			
Net municipal taxes (Schedule 3)	69,781,200	<b>69,630,695</b>	66,838,355
User fees and sales of goods	9,115,200	<b>13,339,958</b>	10,092,852
Cash-In-Lieu of Public Reserve	663,000	<b>3,649,979</b>	706,133
Government transfers for operating (Schedule 4)	10,316,100	<b>2,988,886</b>	4,324,555
Investment income	850,000	<b>2,035,340</b>	1,348,412
Penalties and cost of taxes	981,000	<b>1,004,219</b>	982,618
Development agreements and levies	7,278,400	<b>8,123,695</b>	6,215,530
Licenses and permits	2,860,500	<b>3,461,623</b>	2,989,451
Fines	824,800	<b>1,097,512</b>	1,220,207
Other	3,461,400	<b>1,919,963</b>	1,685,698
<b>Total Revenue</b>	<u>106,131,600</u>	<u><b>107,251,870</b></u>	<u>96,403,811</u>
<b>EXPENSES</b>			
Legislative	841,300	<b>858,505</b>	814,550
Administration	19,442,400	<b>17,424,360</b>	30,937,517
Fire	12,708,500	<b>12,365,002</b>	11,704,028
Disaster services	185,100	<b>379,643</b>	98,588
Bylaw enforcement	6,047,100	<b>6,030,395</b>	5,497,394
Transportation and field services	47,198,000	<b>38,178,490</b>	36,752,615
Water supply and distribution	4,243,800	<b>4,654,526</b>	4,091,322
Wastewater treatment and disposal	6,835,000	<b>6,810,677</b>	6,335,356
Waste management	2,463,200	<b>1,913,363</b>	2,453,930
Family and community support	1,068,800	<b>1,066,231</b>	1,035,033
Cemetery	1,456,300	<b>1,266,056</b>	1,412,389
Planning and development	4,692,600	<b>3,882,699</b>	4,053,236
Community services	2,301,200	<b>2,153,938</b>	2,099,625
Recreation and parks	7,931,800	<b>3,735,625</b>	3,851,700
<b>Total Expenses</b>	<u>117,415,100</u>	<u><b>100,719,510</b></u>	<u>111,137,283</u>
<b>EXCESS (SHORTFALL) OF REVENUE OVER EXPENSES BEFORE OTHER</b>	<u>(11,283,500)</u>	<u><b>6,532,360</b></u>	<u>(14,733,472)</u>
<b>OTHER</b>			
Contributed assets	-	<b>20,836,630</b>	13,055,635
Government transfers for capital (Schedule 4)	50,378,400	<b>23,178,475</b>	20,530,335
<b>Total Other</b>	<u>50,378,400</u>	<u><b>44,015,105</b></u>	<u>33,585,970</u>
<b>EXCESS OF REVENUE OVER EXPENSES</b>	39,094,900	<b>50,547,465</b>	18,852,498
<b>ACCUMULATED SURPLUS, BEGINNING OF YEAR</b>	610,709,595	<b>610,709,595</b>	591,857,097
<b>ACCUMULATED SURPLUS, END OF YEAR</b>	<u>649,804,495</u>	<u><b>661,257,060</b></u>	<u>610,709,595</u>

The accompanying notes are an integral part of these financial statements

**ROCKY VIEW COUNTY**  
**Statement of Change in Net Financial Assets (Debt)**  
**For the Year Ended December 31, 2018**

	Budget \$ (Note 21)	2018 \$	2017 \$
<b>EXCESS OF REVENUE OVER EXPENSES</b>	39,094,900	<b>50,547,465</b>	18,852,498
Acquisition of tangible capital assets	(85,105,300)	<b>(38,361,974)</b>	(27,066,027)
Contributed tangible capital assets	-	<b>(20,836,630)</b>	(13,055,635)
Proceeds on disposal of tangible capital assets	867,000	<b>46,185</b>	329,570
Amortization of tangible capital assets	22,820,600	<b>23,255,449</b>	21,983,993
Loss (gain) on sale of tangible capital assets	-	<b>(29,875)</b>	(168,531)
	<u>(61,417,700)</u>	<u><b>(35,926,845)</b></u>	<u>(17,976,630)</u>
Use of (acquisition of) supplies inventories	-	<b>492,832</b>	(581,772)
Use of (acquisition of) prepaid assets	-	<b>(122,826)</b>	19,415
Use of (acquisition of) resource assets	-	-	-
	<u>-</u>	<u><b>370,006</b></u>	<u>(562,357)</u>
<b>DECREASE (INCREASE) IN NET DEBT</b>	(22,322,800)	<b>14,990,626</b>	313,511
<b>NET FINANCIAL ASSET (DEBT), BEGINNING OF YEAR</b>	7,398,452	<b>7,398,452</b>	7,084,941
<b>NET FINANCIAL ASSETS (DEBT), END OF YEAR</b>	<u>(14,924,348)</u>	<u><b>22,389,078</b></u>	<u>7,398,452</u>

*The accompanying notes are an integral part of these financial statements*

**ROCKY VIEW COUNTY**  
**Statement of Cash Flows**  
**For the Year Ended December 31, 2018**

	2018 \$	2017 \$
<b>NET INFLOW (OUTFLOW) OF CASH RELATED TO THE FOLLOWING ACTIVITIES:</b>		
<b>OPERATING ACTIVITIES</b>		
Excess of revenue over expenses	50,547,465	18,852,498
Non-cash items included in excess of revenue over expenses:		
Amortization of tangible capital assets	23,255,449	21,983,993
Loss (gain) on disposal of tangible capital assets	(29,875)	(168,531)
Tangible capital assets received as contributions	(20,836,630)	(13,055,635)
Non-cash charges to operations (net change):		
Decrease (Increase) in taxes and grants in place of taxes	(240,221)	100,195
(Increase) decrease in trade and other receivables	(3,887,477)	(1,603,570)
(Increase) decrease in inventory for consumption	492,832	(581,772)
(Increase) decrease in prepaid expenses	(122,826)	19,415
Increase in accounts payable and accrued liabilities	3,373,724	3,453,607
Increase in accounts payable amount applied to capital	1,419,492	1,055,634
Increase (decrease) in deposit liabilities	1,409,922	(766,542)
Increase in deferred revenue	13,418,109	2,929,028
Increase (decrease) in employee benefit obligations	80,567	31,515
(Decrease) in provision for landfill closure and post-closure costs	(35,045)	(26,285)
Cash provided by (applied to) operating transactions	<u>68,845,486</u>	<u>32,223,550</u>
<b>CAPITAL</b>		
Accounts payable amount applied to capital	(1,419,492)	(1,055,634)
Acquisition of assets	(38,361,974)	(27,066,027)
Sale of tangible assets	46,185	329,570
Cash provided by (applied to) capital transactions	<u>(39,735,281)</u>	<u>(27,792,091)</u>
<b>INVESTING</b>		
Decrease (Increase) in investments	(18,583,057)	(2,837,271)
<b>FINANCING</b>		
Debt charges recovered	54,140	51,524
Capital lease paid	(83,825)	(79,351)
Long-term debt repaid	(1,341,005)	(4,236,331)
Cash provided by (applied to) financing transactions	<u>(1,370,690)</u>	<u>(4,264,158)</u>
<b>CHANGE IN CASH DURING YEAR</b>	<b>9,156,458</b>	<b>(2,669,970)</b>
<b>CASH (BANK INDEBTEDNESS) AT BEGINNING OF YEAR</b>	<u>(5,492,855)</u>	<u>(2,822,885)</u>
<b>CASH (BANK INDEBTEDNESS) AT END OF YEAR</b>	<u><b>3,663,603</b></u>	<u><b>(5,492,855)</b></u>

Cash/Bank Indebtedness - See Note 3

The accompanying notes are an integral part of these financial statements

**ROCKY VIEW COUNTY**  
**Schedule of Changes in Accumulated Surplus**  
**For the Year Ended December 31, 2018**  
**Schedule 1**

	<b>Unrestricted Surplus</b>	<b>Restricted Surplus</b>	<b>Equity in Other Assets</b>	<b>Equity in Tangible Capital Assets</b>	<b>2018 \$</b>	<b>2017 \$</b>
<b>BALANCE, BEGINNING OF YEAR,</b>	<b>1,312,812</b>	<b>62,663,459</b>	<b>16,375,000</b>	<b>530,358,324</b>	<b>610,709,595</b>	<b>591,857,097</b>
Excess (deficiency) of revenue over expenses	50,547,465	-	-	-	50,547,465	18,852,498
Unrestricted funds designated for future use	(29,233,043)	29,233,043	-	-	-	-
Restricted funds used for operations	5,047,156	(5,047,156)	-	-	-	-
Restricted funds use for tangible capital assets	-	(10,558,140)	-	10,558,140	-	-
Current year funds used for assets	(27,803,834)	-	-	27,803,834	-	-
Contributed tangible capital assets	(20,836,630)	-	-	20,836,630	-	-
Disposal of tangible capital assets	16,310	-	-	(16,310)	-	-
Annual amortization expenses	23,255,449	-	-	(23,255,449)	-	-
Capital lease paid	(83,825)	-	-	83,825	-	-
Long term debt repaid net of debt charges recovered	(1,286,865)	-	-	1,286,865	-	-
Change in accumulated surplus	(377,817)	13,627,747	-	37,297,535	50,547,465	18,852,498
<b>BALANCE, END OF YEAR</b>	<b>934,995</b>	<b>76,291,206</b>	<b>16,375,000</b>	<b>567,655,859</b>	<b>661,257,060</b>	<b>610,709,595</b>

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**ROCKY VIEW COUNTY**  
**Schedule of Tangible Capital Assets**  
**For the Year Ended December 31, 2018**  
**Schedule 2**

	Land		Buildings	Engineered	Machinery and	Vehicles	2018	2017
	Land	Improvements		Structures	Equipment		\$	\$
<b>COST:</b>								
BALANCE, BEGINNING OF YEAR	115,161,466	752,157	73,402,322	894,877,811	14,572,152	15,620,726	1,114,386,634	1,075,106,189
Acquisition of tangible capital assets	10,145,710	2,070,874	28,655,438	29,176,258	5,200,065	657,409	75,905,754	18,702,011
Acquisition of tangible capital assets, capital lease	-	-	-	-	-	-	-	-
Construction-in-progress, net	2,021,671	560,691	(23,915,955)	4,954,714	(196,338)	(131,933)	(16,707,150)	21,419,651
Disposal of tangible capital assets	(194)	-	-	(76,723)	(294,103)	(214,956)	(585,976)	(841,217)
BALANCE, END OF YEAR	127,328,653	3,383,722	78,141,805	928,932,060	19,281,776	15,931,246	1,172,999,262	1,114,386,634
<b>ACCUMULATED AMORTIZATION:</b>								
BALANCE, BEGINNING OF YEAR	-	62,006	8,918,081	502,279,212	10,466,202	8,202,521	529,928,022	508,624,207
Annual Amortization	-	86,204	1,545,513	19,514,717	1,092,151	985,064	23,223,649	21,952,193
Annual Amortization, capital lease	-	-	-	-	31,800	-	31,800	31,800
Accumulated amortization on disposals	-	-	-	(76,723)	(292,504)	(200,439)	(569,666)	(680,178)
BALANCE, END OF YEAR	-	148,210	10,463,594	521,717,206	11,297,649	8,987,146	552,613,805	529,928,022
<b>NET BOOK VALUE OF TANGIBLE CAPITAL ASSETS</b>	<b>127,328,653</b>	<b>3,235,512</b>	<b>67,678,211</b>	<b>407,214,854</b>	<b>7,984,127</b>	<b>6,944,100</b>	<b>620,385,457</b>	<b>584,458,612</b>
2017 NET BOOK VALUE OF TANGIBLE CAPITAL ASSETS	115,161,466	690,151	64,484,241	392,598,599	4,105,950	7,418,205	584,458,612	

The accompanying notes are an integral part of these financial statements



**ROCKY VIEW COUNTY**  
**Schedule of Property and Other Taxes**  
**For the Year Ended December 31, 2018**  
**Schedule 3**

	Budget \$ (Note 21)	2018 \$	2017 \$
<b>TAXATION</b>			
Real property taxes	103,407,852	<b>103,515,702</b>	98,174,857
Linear property taxes	13,899,214	<b>13,913,709</b>	13,367,220
Governments grants in place of property taxes	213,834	<b>214,058</b>	208,098
Special assessments and local improvement taxes	433,800	<b>433,239</b>	429,286
	<u>117,954,700</u>	<u><b>118,076,708</b></u>	<u>112,179,461</u>
<b>REQUISITIONS FROM OTHER AUTHORITIES</b>			
Alberta School Foundation Fund	43,730,100	<b>43,982,839</b>	41,261,416
Calgary Roman Catholic Separate School District	3,717,200	<b>3,737,034</b>	3,455,408
Rocky View Seniors Foundation	663,400	<b>663,342</b>	624,282
Designated Industrial Property Tax	62,800	<b>62,798</b>	-
	<u>48,173,500</u>	<u><b>48,446,013</b></u>	<u>45,341,106</u>
<b>NET MUNICIPAL TAXES</b>	<u><u>69,781,200</u></u>	<u><u><b>69,630,695</b></u></u>	<u><u>66,838,355</u></u>

*The accompanying notes are an integral part of these financial statements*

**ROCKY VIEW COUNTY**  
**Schedule of Government Transfers**  
**For the Year Ended December 31, 2018**  
**Schedule 4**

	Budget \$ (Note 21)	<b>2018</b> \$	2017 \$
<b>TRANSFERS FOR OPERATING:</b>			
Provincial Government	10,316,100	<b>2,988,886</b>	4,324,555
Federal Government	-	-	-
	<u>10,316,100</u>	<u><b>2,988,886</b></u>	<u>4,324,555</u>
 <b>TRANSFERS FOR CAPITAL:</b>			
Provincial Government	44,788,900	<b>23,178,475</b>	20,530,335
Federal Government	5,589,500	-	-
	<u>50,378,400</u>	<u><b>23,178,475</b></u>	<u>20,530,335</u>
 <b>TOTAL GOVERNMENT TRANSFERS</b>	<u>60,694,500</u>	<u><b>26,167,361</b></u>	<u>24,854,890</u>

*The accompanying notes are an integral part of these financial statements*

**ROCKY VIEW COUNTY**  
**Schedule of Expenses by Object**  
**For the Year Ended December 31, 2018**  
**Schedule 5**

	Budget \$ (Note 21)	2018 \$	2017 \$
<b>EXPENSES BY OBJECT</b>			
Salaries, wages and benefits	38,656,000	<b>38,888,241</b>	36,592,268
Contracted and general services	36,260,400	<b>24,776,306</b>	38,137,884
Materials, goods and supplies	8,149,500	<b>7,053,824</b>	6,680,308
Interest on long-term debt	1,731,400	<b>1,802,838</b>	1,596,885
Interest on capital lease	4,500	<b>4,514</b>	8,989
Purchased from other Governments	800,200	<b>660,350</b>	673,187
Grants to organizations	5,866,600	<b>2,593,833</b>	3,473,508
Grants to Municipal agencies	2,141,800	<b>1,337,257</b>	1,472,961
Other	984,100	<b>346,898</b>	517,300
Amortization of tangible capital assets	22,820,600	<b>23,255,449</b>	21,983,993
Loss on disposal of tangible capital assets	-	-	-
<b>TOTAL EXPENSES</b>	<u>117,415,100</u>	<u><b>100,719,510</b></u>	<u>111,137,283</u>

*The accompanying notes are an integral part of these financial statements*

**ROCKY VIEW COUNTY**  
**Schedule of Segmented Disclosure**  
**For the Year Ended December 31, 2018**  
**Schedule 6**

	<b>General Government</b>	<b>Emergency Services</b>	<b>I &amp; O Services</b>	<b>Planning &amp; Development</b>	<b>Community Services</b>	<b>Total \$</b>
<b>REVENUE</b>						
Net municipal taxes	69,630,695	-	-	-	-	69,630,695
Government transfers	10,459,565	288,635	14,112,085	473,381	833,694	26,167,360
User fees and sales of goods	249,709	563,807	6,803,319	1,132,689	4,590,434	13,339,958
Investment income	2,035,340	-	-	-	-	2,035,340
Contributed assets	-	-	20,836,630	-	-	20,836,630
Other revenues	1,381,855	1,260,238	9,480,023	3,483,511	3,651,365	19,256,992
	<u>83,757,164</u>	<u>2,112,680</u>	<u>51,232,057</u>	<u>5,089,581</u>	<u>9,075,493</u>	<u>151,266,975</u>
<b>EXPENSES</b>						
Salaries, wages and benefits	9,450,871	11,096,933	12,415,651	5,472,750	452,036	38,888,241
Contracted and general services	4,184,683	642,573	17,928,238	1,425,242	595,570	24,776,306
Materials, goods and supplies	307,249	285,021	6,339,163	72,676	49,715	7,053,824
Transfers to local boards	1,256,950	79,000	-	-	2,595,140	3,931,090
Long-term debt interest	-	46,847	1,755,991	-	-	1,802,838
Capital lease interest	-	-	4,514	-	-	4,514
Other expenses	137,535	660,350	209,363	-	-	1,007,248
	<u>15,337,288</u>	<u>12,810,724</u>	<u>38,652,920</u>	<u>6,970,668</u>	<u>3,692,461</u>	<u>77,464,061</u>
<b>NET REVENUE, BEFORE AMORTIZATION</b>	<u>68,419,876</u>	<u>(10,698,044)</u>	<u>12,579,137</u>	<u>(1,881,087)</u>	<u>5,383,032</u>	<u>73,802,914</u>
Amortization expenses	1,116,773	912,354	21,223,164	3,158	-	23,255,449
<b>EXCESS (DEFFICIENCY) OF REVENUE OVER EXPENSES</b>	<u>67,303,103</u>	<u>(11,610,398)</u>	<u>(8,644,027)</u>	<u>(1,884,245)</u>	<u>5,383,032</u>	<u>50,547,465</u>

*The accompanying notes are an integral part of these financial statements*

**ROCKY VIEW COUNTY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**DECEMBER 31, 2018**

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**NOTE 1: SIGNIFICANT ACCOUNTING POLICIES**

These financial statements of Rocky View County (the “County”) are the representations of management prepared in accordance with generally accepted accounting principles for local governments established by the Public Sector Accounting Board (PSAB) of the Canadian Institute of Chartered Professional Accountants. Significant aspects of the accounting policies adopted by the County are outlined as follows:

**Reporting Entity**

The financial statements reflect the assets, liabilities, revenues and expenditures, changes in fund balances and change in financial position of Rocky View County.

The schedule of taxes levied also includes requisitions for education, health, social and other external organizations that are not part of Rocky View County.

The financial statements exclude trust assets that are administered for the benefit for external parties. Interdepartmental and organizational transactions and balances are eliminated.

**Basis of Accounting**

The financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

**Revenue Recognition**

Funds from external parties and earnings thereon that are restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Government transfers, contributions and other amounts are received from third parties pursuant to legislation, regulation or agreement and may only be used for certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed or the tangible capital assets are acquired. Revenue on investments, fines and penalties are recognized when earned.

**Tax Revenue**

The County recognized taxes as assets and revenue when they meet the definition of an asset, are authorized by bylaw, and the taxable event has occurred. Tax Revenue is initially measured at administrations best estimate of the amount resulting from the original taxable event in accordance with legislation. The related tax receivable is initially recognized at its realizable value at the date of acquisition.

Requisitions operate as a flow through and are excluded from municipal revenue.

**ROCKY VIEW COUNTY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**Government Transfers**

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or the result of a direct financial return.

Government transfers are recognized in the financial statements as revenue in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be determined.

**Use of Estimates**

The preparation of financial statements in conformity with Canadian Generally Accepted Accounting Principles (GAAP) and in conjunction with the Public Services Accounting Board (PSAB) requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenditure during the period. Where measurement uncertainty exists, the financial statements have been prepared within reasonable limits of materiality. Actual results could differ from those estimates.

Accounts receivable are stated after evaluation as to their collectability. Amortization is based on the estimated useful lives of tangible assets. Reclamation, closure and post-closure liabilities are calculated based on management's best estimates of costs and timing.

**Investments**

Investments are recorded at amortized cost. Investment premiums and discounts are amortized on the net present value basis over the term of the respective investments. When there has been a loss in value that is other than a temporary decline, the respective investment is written down to recognize the loss.

**Debt Charges Recoverable**

Debt charges recoverable consist of amounts that are recoverable from municipal agencies or other local governments with respect to outstanding debentures or other long-term debt pursuant to annexation orders or joint capital undertakings. These recoveries are recorded at a value that equals the offsetting portion of the un-matured long-term debt.

**Local Improvement Charges**

Construction and borrowing costs associated with local improvement projects are recovered through annual special assessments during the period of related borrowings. These levies are collectable from property owners for work performed by Rocky View County.

**Inventories**

Inventories held for consumption are recorded at the lower of cost or net realizable value with the cost determined by the average cost method.

**ROCKY VIEW COUNTY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**Landfill Closure and Post-Closure Liability**

Pursuant to the Alberta Environment Protection and Enhancement Act, the County is required to fund the closure of its landfill sites and provide for post-closure care of the facility. Closure and post-closure activities include the final clay cover, landscaping, as well as surface and ground water monitoring, leachate control, and visual inspection. The requirement is being provided for over the estimated remaining life of the landfill sites based on usage.

**Liability for Contaminated Sites**

Contaminated sites are a result of contamination being introduced into air, soil, water or sediment of a chemical, organic or radioactive material or live organism that exceeds an environmental standard. The liability is recorded net of any expected recoveries. A liability for remediation of a contaminated site is recognized when a site is not in productive use and is management's estimate of the cost of post remediation including operation, maintenance and monitoring.

**Non-Financial Assets**

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the normal course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the Change in Net Financial Assets (Debt) for the year.

**i) Tangible Capital Assets**

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets is amortized on a straight-line basis over the estimated useful life as follows:

	<b>YEARS</b>
Land Improvements	15-20
Buildings	10-50
Engineered structures	
Water system	30-75
Wastewater system	30-75
Other engineered structures	5-25
Machinery and equipment (owned and leased)	3-10
Vehicles	8-20

One-half of the annual amortization is charged in the year of acquisition and in the year of disposal. Assets under construction are not amortized until the asset is available for productive use.

**ii) Contributions of Tangible Capital Assets**

Tangible capital assets received as contributions are recorded at fair value at the date of receipt and also are recorded as revenue.

**ROCKY VIEW COUNTY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**iii) Resource Asset**

The water licenses are recorded at cost and have been assessed with an indefinite life. The assets will not be amortized and impairment will be reviewed when there are indicators of a decline in value.

**iv) Leases**

Leases are classified as capital or operating leases. A lease that transfers substantially all of the benefits and risks incidental to ownership of property are accounted for as capital leases. At the inception of a capital lease, an asset and payment obligation is recorded at an amount equal to the lesser of the present value of the minimum lease payments and the property's fair market value.

All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred.

An arrangement contains a lease where the arrangement conveys a right to use the underlying tangible asset, and whereby its fulfillment is dependent on the use of the specific tangible asset. After the inception of the arrangement, a reassessment of whether the arrangement contains a lease is made only in the event that:

- There is a change in contractual terms;
- A renewal option is exercised or an extension is agreed upon by the parties to the arrangement;
- There is a change in the determination of whether the fulfillment of the arrangement is dependent on the use of the specific tangible asset; or
- There is a substantial physical change to the specified tangible asset.

**Requisition Over-levy and Under-levy**

Over-levies and under-levies arise from the difference between the actual property tax levy made to cover each requisition and the actual amount requisitioned.

If the actual levy exceeds the requisition, the over-levy is accrued as a liability and property tax revenue is reduced. Where the actual levy is less than the requisition amount, the under-levy is accrued as a receivable and as property tax revenue.

Requisition tax rates in the subsequent year are adjusted for any over-levies or under-levies of the prior year.

**Pensions**

The County participates in two multi-employer pension plans. The plan is accounted for as a defined contribution plan. Contributions for current services are recorded as expenditures in the year in which they become due.

**Funds Held in Trust**

The County held \$ 602,762 in a Cemetery Perpetual Care Trust Account as at December 31, 2018 (2017 - \$ 381,328).



**ROCKY VIEW COUNTY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**Segmented Disclosure**

The County conducts its business through a number of reportable segments. The operating segments are established by management and facilitate the achievement of long-term objectives and aid in resource allocation decision. For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. The accounting policies used in these segments are consistent with those followed in the preparation of the financial statements.

**NOTE 2: INVESTMENTS**

	<u>2018</u>	<u>2017</u>
Investments	\$ <u>103,588,124</u>	\$ <u>85,005,067</u>

Investments have effective interest rates of 2.51% to 3.06% (2017 – 1.50% to 2.00%) and mature in less than one year.

Investments include funds that are designated for developer’s refundable deposits, public reserve funds and grant funds for capital and operating expenditures.

**NOTE 3: CASH / BANK INDEBTEDNESS**

	<u>2018</u>	<u>2017</u>
Cash in bank	\$ 6,040,040	\$ 4,391,536
Outstanding cheques	<u>(2,376,437)</u>	<u>(9,884,391)</u>
Cash	\$ <u>3,663,603</u>	\$ <u>(5,492,855)</u>

The County has a \$5,000,000 (2017 - \$5,000,000) unsecured operating line of credit with ATB Financial. This line of credit bears interest, when utilized, at 0.25% below the prime lending rate as established by ATB Financial. The outstanding balance at year end is \$ Nil (2017 - \$ Nil).

**ROCKY VIEW COUNTY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**NOTE 4: RECEIVABLES**

	<u>2018</u>	<u>2017</u>
Property Taxes		
Current taxes and grants in place of taxes	\$ 2,565,797	\$ 2,222,592
Arrears taxes	<u>919,423</u>	<u>1,022,407</u>
	<u>\$ 3,485,220</u>	<u>\$ 3,244,999</u>
Other		
Trade Accounts	\$ 12,631,393	\$ 8,465,550
Fuel Tax Rebate	13,179	12,453
GST	<u>406,113</u>	<u>685,205</u>
	<u>\$ 13,050,685</u>	<u>\$ 9,163,208</u>
Total	<u>\$ 16,535,905</u>	<u>\$ 12,408,207</u>

**NOTE 5: DEBT CHARGES RECOVERABLE**

	<u>2018</u>	<u>2017</u>
Current debt charges recoverable	\$ 56,888	\$ 54,140
Non-current debt charges recoverable	<u>589,864</u>	<u>646,752</u>
	<u>\$ 646,752</u>	<u>\$ 700,892</u>

The County has secured long-term financing on behalf of several community organizations for joint projects within the County. This debt is recoverable from the organizations at interest rates from 4.758% to 5.250%. The debts mature and will be fully recovered starting in the year 2023 and ending in 2032.

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 56,888	\$ 31,498	\$ 88,386
2020	59,777	28,610	88,387
2021	62,812	25,574	88,386
2022	66,001	22,385	88,386
2023	69,353	19,033	88,386
Thereafter	<u>331,921</u>	<u>78,069</u>	<u>409,990</u>
	<u>\$ 646,752</u>	<u>\$ 205,169</u>	<u>\$ 851,921</u>

**ROCKY VIEW COUNTY**  
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**NOTE 6: DEFERRED REVENUE**

	<u>2018</u>	<u>2017</u>
Prepaid property tax	\$ 230,063	\$ 123,103
Deferred grant revenue	26,532,329	12,961,667
Developer contributions	80,825	80,825
Other deferred revenue	<u>2,243,945</u>	<u>2,503,458</u>
	<u>\$ 29,087,162</u>	<u>\$ 15,669,053</u>

**NOTE 7: EMPLOYEE BENEFIT OBLIGATIONS**

	<u>2018</u>	<u>2017</u>
Vacation	<u>\$ 1,157,476</u>	<u>\$ 1,076,909</u>

The vacation liability is comprised of the vacation that employees are deferring to future years. Employees have either earned the benefit (and are vested) or are entitled to these benefits within the next budgetary year.

**NOTE 8: LONG-TERM DEBT**

	<u>2018</u>	<u>2017</u>
Operating debt, maturing between 2023 and 2032, bearing interest at rates between 4.758% and 5.250%	\$ 646,752	\$ 700,892
Capital debt, maturing between 2019 and 2046, bearing variable and fixed interest rates at between 1.637% and 3.973%	<u>52,693,290</u> <u>\$ 53,340,042</u>	<u>53,980,155</u> <u>\$ 54,681,047</u>
Funding for future payments from:		
General Tax	\$ 176,186	\$ 206,330
Emergency Services Tax	1,232,442	1,843,579
Local Improvement Tax	5,768,617	5,938,399
Special Levy	46,079,448	46,592,720
User Fees	<u>83,349</u>	<u>100,019</u>
	<u>\$ 53,340,042</u>	<u>\$ 54,681,047</u>

Debenture debt is issued on the credit and security of the County at large.

Principal and interest repayments are as follows, assuming debt will be renewed at similar terms as it comes due:

**ROCKY VIEW COUNTY**  
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	<u>Capital</u>	<u>Interest</u>	<u>Operating</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 4,132,049	\$ 1,900,133	\$ 56,888	\$ 31,498	\$ 6,120,568
2020	3,667,377	1,759,687	59,777	28,610	5,515,451
2021	3,678,194	1,624,713	62,812	25,574	5,391,293
2022	3,689,393	1,489,358	66,001	22,385	5,267,137
2023	3,700,988	1,353,606	69,353	19,033	5,142,980
Remainder	<u>33,825,289</u>	<u>9,007,401</u>	<u>331,921</u>	<u>78,069</u>	<u>43,242,680</u>
Total	<u>\$ 52,693,290</u>	<u>\$ 17,134,898</u>	<u>\$ 646,752</u>	<u>\$ 205,169</u>	<u>\$ 70,680,109</u>

Of the \$ 646,752 in principal payments to be made in future years on operating debt, all will be paid from tax levies and local improvement tax.

Of the \$ 52,693,290 in principal payments to be made in future years on capital debt, all will be paid from user fees, special levies, local improvement tax and tax levies.

Interest expense on long-term debt amounted to \$ 1,802,838 (2017 - \$ 1,596,885). The County's total cash payments for interest were \$ 1,818,216 (2017 - \$ 1,611,016).

**NOTE 9: CAPITAL LEASE OBLIGATIONS**

	<u>2018</u>	<u>2017</u>
Obligation under capital lease payable in monthly instalments of \$ 7,362 including interest at 5.499%, due at every month end.	\$ 36,308	\$ 120,133

Future minimum lease payments related to obligations under capital lease are as follows:

	2019	\$ 36,808
Less: imputed interest		<u>(500)</u>
		<u>\$ 36,308</u>

Capital lease obligations are secured by related property, plant and equipment having a net book value of \$ 206,700 in 2018 (\$ 238,500 in 2017).

**ROCKY VIEW COUNTY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**NOTE 10: PENSION PLANS**

**Local Authorities Pension Plan (LAPP)**

Employees of the County participate in the Local Authorities Pension Plan (“LAPP” or the “Plan”), which is covered by the Public Sector Pension Plans Act. This plan is financed by employer and employee contributions and by investment earnings of the LAPP Fund. Contributions for current service are recorded as expenditures in the year in which they become due.

Rocky View County is required to make current service contributions to the Plan of 9.39% of pensionable earnings up to the year’s maximum pensionable earnings under the Canada Pension Plan (CPP), and 13.84% of pensionable earnings above this amount. Employees of the County are required to make current service contributions of 8.39% of pensionable earnings up to the year’s maximum pensionable earnings and 12.84% on pensionable earnings above this amount.

Total employer contributions by Rocky View County to the LAPP in 2018 were \$ 2,495,058 (2017 - \$ 2,602,778). Total contributions by the employees of Rocky View County to the LAPP in 2018 were \$ 2,245,440 (2017 - \$ 2,418,237).

At December 31, 2017, the date of the most recent actuarial valuation, the Plan disclosed an actuarial surplus of \$ 4,835,515 million (2016 - \$ 637,357 million deficiency).

**APEX Supplementary Pension Plan**

The APEX Supplementary Pension Plan, an Alberta Urban Municipality Association (AUMA) sponsored defined benefit pension plan covered under the provisions of the Alberta Employment Pensions Plans Act, commenced in 2008 and provides supplementary pension plan benefits. The plan supplements the Local Authorities Pension Plan.

The Chief Administrative Officer and Executive Directors of the County can participate in the APEX Supplementary Pension Plan. APEX is financed by Employer and Employee contributions and investment earnings of the APEX fund. Contributions for current service are recorded as expenditures in the year in which they become due.

Rocky View County makes current service contributions to the plan of 3.78% of pensionable earnings up to the APEX maximum earnings of \$145,722. Eligible employees of the County can make current service contributions of 2.84% of earnings up to the APEX maximum earnings of \$147,722. Total employer contributions by Rocky View County to APEX in 2018 amounted to \$ 20,717 (2017 - \$22,033). Total contributions by employees of the County to APEX amounted to \$ 15,565 for the 2018 year (2017 - \$ 16,554).

The cost of post-retirement benefits earned by employees is actuarially determined using the projected benefit method prorated on service and administration’s best estimate of salary and benefit escalation and retirement ages of employees. The costs of post-retirement benefits are fully funded.

**ROCKY VIEW COUNTY**  
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**NOTE 11: COMMITMENTS & CONTINGENCIES**

No provision has been made on the statement of financial position for the various lawsuits and legal claims filed against the County as the extent of the lawsuits and legal claims are not determinable at December 31, 2018. The amount of any future settlement would be accounted for in the year the losses are determined.

The County has entered into equipment leases. The commitments for the next 5 years are as follows:

	<b>Operating</b>
2019	\$ 623,831
2020	\$ 596,029
2021	\$ 594,268
2022	\$ 316,094
2023	\$ 30,359

The County has entered into an agreement to perform Flood Mitigation work in the Bragg Creek area with an estimated amount payable of \$ 560,784.

**NOTE 12: RECIPROCAL INSURANCE EXCHANGE MEMBERSHIPS**

The County was a member of the Genesis Reciprocal Insurance Exchange and the Jubilee Reciprocal Insurance Exchange as at December 31, 2018. Under the terms of the membership, the County could become liable for its proportionate share of any claim losses in excess of the funds held by the exchange. Any liability incurred would be accounted for as a current transaction in the year the losses are determined.

**NOTE 13: DEBT LIMITS**

Section 276(2) of the Municipal Government Act and related provincial regulations require that the debt and debt limits, as defined by Alberta Regulation 255/00, for the County, be disclosed as follows:

	<b>2018</b>	<b>2017</b>
Total debt limit	\$ 160,877,804	\$ 144,605,717
Total long term debt	<u>(53,376,350)</u>	<u>(54,801,180)</u>
Total amount of debt limit unused	<u>\$ 107,501,454</u>	<u>\$ 89,804,537</u>
Debt Servicing Limit	\$ 26,812,967	\$ 24,100,953
Debt Servicing	<u>(6,157,376)</u>	<u>(5,456,897)</u>
Amount of Debt Servicing Limit unused	<u>\$ 20,655,591</u>	<u>\$ 18,644,056</u>

The debt limit is calculated at 1.5 times revenue of the County (as defined in Alberta Regulation 255/00) and the debt service limit is calculated at 0.25 times such revenue. Incurring debt beyond these limitations requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities that could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the County; rather, the financial statements must be interpreted as a whole.

**ROCKY VIEW COUNTY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**NOTE 14: ACCUMULATED SURPLUS**

	<u>2018</u>	<u>2017</u>
Unrestricted surplus	\$ 6,950,341	\$ 7,211,227
Capital deficit	<u>(6,015,346)</u>	<u>(5,898,415)</u>
	<u>\$ 934,995</u>	<u>\$ 1,312,812</u>
Restricted surplus		
Reserve funds		
General Operating	\$ 2,749,766	\$ 3,802,759
Roads	2,718,027	1,942,661
Offsite Levies	26,156,669	19,767,086
Tax Stabilization	22,378,648	19,791,292
Utility	864,002	703,693
Public	16,136,680	12,206,560
Equipment	4,450,677	3,650,519
Voluntary Recreation	836,737	798,889
Equity in water license	16,375,000	16,375,000
Equity in tangible capital assets (Note 19)	<u>567,655,859</u>	<u>530,358,324</u>
	<u>\$ 661,257,060</u>	<u>\$ 610,709,595</u>

**NOTE 15: FINANCIAL INSTRUMENTS**

The County's financial instruments consist of cash and temporary investments, accounts receivable, investments, debt charges recoverable, bank indebtedness, accounts payable and accrued liabilities, employee benefit obligations, deposit liabilities, long-term debt, and capital lease obligations. It is managements' opinion that the County is not exposed to significant interest or currency risks arising from these financial instruments.

The County is subject to credit risk with respect to taxes and grants in place of taxes, accounts receivable and debt charges recoverable. Credit risk arises from the possibility that taxpayers and entities to which the County provides services may experience financial difficulty and be unable to fulfil their obligations. The large number and diversity of taxpayers and customers minimizes the credit risk.

Unless otherwise noted, the carrying value of the financial instrument approximates fair value.

**ROCKY VIEW COUNTY**  
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**NOTE 16: SALARY AND BENEFIT DISCLOSURE**

Salaries and benefits for elected Municipal Officials, the County Manager and the Designated Officers as required by Alberta Regulation 313/2000, is disclosed as follows:

	<b>No. of Persons</b>	<b>Salary \$</b>	<b>Benefits &amp; Allowances \$</b>	<b>Total 2018 \$</b>	<b>No. of Persons</b>	<b>Total 2017 \$</b>
<b>Councillors:</b>						
Division 1	1	45,603	32,987	78,590	2	79,879
Division 2	1	45,603	32,987	78,590	2	77,140
Division 3	1	48,603	33,843	82,446	2	75,922
Division 4	1	46,251	33,035	79,286	2	76,893
Division 5	1	48,203	34,870	83,073	2	79,699
Division 6	1	61,602	41,667	103,269	1	101,694
Division 7	1	45,603	33,037	78,640	2	76,383
Division 8	1	45,703	33,039	78,742	2	77,756
Division 9	1	45,603	32,987	78,590	2	80,154
County Manager	3	374,120	23,849	397,969	1	285,205
Designated Officers	2	237,545	31,492	269,037	2	259,117

- (1) Salary includes regular base pay, bonuses, overtime, lump sum payments, gross honoraria and any other direct cash remuneration.
- (2) Elected Officials: Benefits & Allowances include the County's contribution and payments for Canada Pension Plan (CPP), Workers Compensation Board (WCB), dental coverage, vision coverage, group life insurance, accidental disability and dismemberment insurance, travel allowance and general expense allowance.
- (3) County Manager/Designated Officers: Benefits & Allowances include the County's contribution and payments for Canada Pension Plan (CPP), Workers Compensation Board (WCB), employment insurance, extended health care, dental coverage, vision coverage, group life insurance, accidental disability and dismemberment insurance, local authorities pension plan (LAPP), and APEX Supplementary Pension Plan.
- (4) During the 2018 financial year there were 2 people holding this position due to staff turnover. The third person was an interim Chief Administrative Officer.



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**NOTE 17: LANDFILL CLOSURE AND POST-CLOSURE LIABILITY**

Pursuant to the Alberta Environment Protection and Enhancement Act, the County is required to fund the closure of its landfill sites and provide for post-closure care of the facility. Closure and post-closure activities include the final clay cover, landscaping, pumping of ground water and leachates from the site, and ongoing environmental monitoring, site inspection and maintenance.

The County is responsible for landfill sites which have been capped and closed with no further useful life and capacity. No performance bonds have been paid on the sites and no assets have been specifically allocated to these sites.

The estimated total liability is based on the sum of discounted future cash flows of post closure activities for the remainder of the terms (between 16 years and 19 years) using a discount rate of 3.76 %.

The total estimated liability is \$ 483,876, of which \$ 483,876 has been accrued as a liability.

	<u>2018</u>	<u>2017</u>
Estimated post-closure costs	<u>483,876</u>	<u>518,921</u>
Estimated total liability	<u>\$ 483,876</u>	<u>\$ 518,921</u>

**NOTE 18: CONTAMINATED SITES LIABILITY**

On January 1, 2015, the County adopted PS 3260 Liability for Contaminated Sites. The standard was applied on a retroactive basis and did not result in any adjustments to the financial liabilities, tangible capital assets or accumulated surplus of the County. During 2018 the County did not identify any sites that qualify as contaminated under PS 3260 and therefore no Contaminated Sites Liability was required.

**NOTE 19: EQUITY IN TANGIBLE CAPITAL ASSETS**

	<u>2018</u>	<u>2017</u>
Tangible capital assets (Schedule 2)	\$ 1,172,999,262	\$ 1,114,386,634
Accumulated amortization (Schedule 2)	(552,613,805)	(529,928,022)
Long-term debt (Note 8)	(53,340,042)	(54,681,047)
Capital lease (Note 9)	(36,308)	(120,133)
Debt charges recoverable (Note 5)	<u>646,752</u>	<u>700,892</u>
	<u>\$ 567,655,859</u>	<u>\$ 530,358,324</u>

**ROCKY VIEW COUNTY**  
**NOTES TO THE FINANCIAL STATEMENTS**  
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**NOTE 20: COMPARATIVE FIGURES**

Certain prior year corresponding figures have been restated to conform to the current year's presentation.

**NOTE 21: BUDGET**

The budget figures presented in these financial statements are based on the budget approved by council on April 24, 2018 and subsequent budget adjustments are not included.

**NOTE 22: APPROVAL OF FINANCIAL STATEMENTS**

Council and Management have approved these financial statements.